

Community Development Department

DATE: September 8, 2021

FROM: Ben Ehreth, AICP, Community Development Director

ITEM: Fairview Cemetery Addition – Zoning Change and Major Subdivision

Final Plat

REQUEST:

Fairview Cemetery, Vertin and the City of Bismarck are requesting approval of a zoning change from the A – Agricultural and MA – Industrial zoning districts to the P – Public, RT – Residential and MA – Industrial zoning districts and a major subdivision final plat for Fairview Cemetery Addition. This action would plat the cemetery, replat an adjacent City-owned lot to improve access to this area, and create two new lots within the cemetery property for the construction of new related uses to the cemetery.

The property is located in northeast Bismarck, north of Interstate 94 and west of Centennial Road on the south side of East Century Avenue (Auditor's Lot A of the N½ of the NW¼ of Section 26, T139N-R80W/City Lands and a replat of Lot 1, Block 1, Revolutionary Addition).

Please place this item on the September 14, 2021 and September 28, 2021 City Commission meeting agendas.

BACKGROUND INFORMATION:

The Planning & Zoning Commission held a public hearing on these requests on August 25, 2021.

No residents spoke at the public hearing or submitted written comments.

Mr. Nairn revised the staff recommendation so that Lot 3, Block 1 would be included in the P – Public zoning district.

At the conclusion of public hearing, and based on the findings contained in the staff report, the Planning & Zoning Commission unanimously recommended approval of the zoning change from the A – Agricultural and MA – Industrial zoning districts to the P –

Public, RT – Residential and MA – Industrial zoning districts and a major subdivision final plat for Fairview Cemetery Addition.

RECOMMENDED CITY COMMISSION ACTION:

September 14th meeting of the Board of City Commissioners – consider the request for a zoning change as outlined in Ordinance 6483 and call for a public hearing on this item for the September 28th meeting.

September 28th meeting of the Board of City Commissioners – hold a public hearing on the zoning change as outlined in Ordinance 6483, consider the major subdivision final plat for Fairview Cemetery Addition, and take final action on the two requests.

STAFF CONTACT INFORMATION:

Ben Ehreth, AICP, Community Development Director | 355-1842 or behreth@bismarcknd.gov

Kim L. Lee, AICP, Planning Manager | 355-1846 or klee@bismarcknd.gov

Daniel Nairn, AICP | Senior Planner | 355-1854 or dnairn@bismarcknd.gov

ORDINANCE NO. 6483

First Reading	
Second Reading	
Final Passage and Adoption	
Publication Date	

AN ORDINANCE TO AMEND AND RE-ENACT SECTION 14-03-02 OF THE 1986 CODE OF ORDINANCES, OF THE CITY OF BISMARCK, NORTH DAKOTA, AS AMENDED, RELATING TO THE BOUNDARIES OF ZONING DISTRICTS.

BE IT ORDAINED BY THE BOARD OF CITY COMMISSIONERS OF BISMARCK, NORTH DAKOTA:

Section 1. <u>Amendment</u>. Section 14-03-02 of the Code of Ordinances of the City of Bismarck, North Dakota is hereby amended to read as follows:

The following described property shall be excluded from the A – Agriculture zoning district and included in the P – Public zoning district:

Lots 1 and 3, Block 1, Fairview Cemetery Addition

The following described property shall be excluded from the A – Agriculture zoning district and included in the RT – Residential zoning district:

Lot 2, Block 1, Fairview Cemetery Addition

The following described property shall be excluded from the MA – Industrial zoning district and included in the MA – Industrial zoning district:

Lot 4, Block 1, Fairview Cemetery Addition

- Section 2. <u>Repeal.</u> All ordinances or parts of ordinances in conflict with this ordinance area hereby repealed.
- Section 3. <u>Taking Effect</u>. This ordinance shall take effect upon final passage, adoption and publication.



STAFF REPORT

Application for: Zoning Change

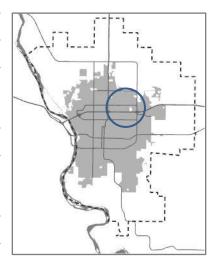
Major Subdivision Final Plat

Project ID: **ZC2021-007**

FPLT2021-006

Project Summary

Title:	Fairview Cemetery Addition	
Status:	Planning & Zoning Commission – Public Hearing	
Owner(s):	Fairview Cemetery, Owner City of Bismarck, Owner Vertin, Applicant	
Project Contact:	Landon Niemiller, Swenson, Hagen & Co.	
Location:	In northeast Bismarck, north of Interstate 94 and west of Centennial Road on the south side of East Century Avenue	
Project Size:	73.2 Acres	
Request:	Plat and rezone the existing cemetery parcel and adjacent City-owned parcel to allow construction of new related uses and improve access to adjacent parcels	



Site Information

Existing Conditions		Proposed Conditions	
Number of Lots:	2 parcels	Number of Lots:	4 lots in 1 block
Land Use:	Cemetery	Land Use:	Cemetery, funeral home, and crematorium
Future Land Use:	Already zoned. Not in Future Land Use Plan	Future Land Use:	Already zoned. Not in Future Land Use Plan
Zoning:	A – Agricultural MA – Industrial	Zoning:	P – Public Use RT – Residential MA – Industrial
Uses Allowed:	A – Agriculture MA – Light industrial, general commercial, warehouses, manufacturing and shop condos	Uses Allowed:	P – Public Use RT – Offices and multi-family residential MA – Light industrial, general commercial, warehouses, manufacturing and shop condos
Max Density:	A – 1 unit / 40 acres A – 1 unit / 40 acres	Max Density:	P - N/A RT - 30 units / acre MA - N/A

Property History

Staff Analysis

Fairview Cemetery, Vertin, and the City of Bismarck are requesting approval of a zoning change from the A – Agricultural and MA – Industrial zoning districts to the P – Public, RT – Residential, and MA – Industrial zoning district and a major subdivision final plat for Fairview Cemetery Addition.

The Planning and Zoning Commission at their meeting of May 26, 2021 tentatively approved the preliminary plat.

The public has been duly notified of this request. A notice was published in the Bismarck Tribune on August 13th and 20th, and 60 letters were mailed to the owners of nearby properties on August 13th.

Adjacent uses include a golf course to the west, single-family and multi-family residential to the north across East Century Avenue, industrial and rural residential to the east, and undeveloped A – Agriculturally zoned land to the south.

The Fairview Cemetery was established in the 1880s, and the proposed plat would be the first for this land. The applicant proposes to develop a funeral home on the proposed Lot 2 and a crematorium on the proposed Lot 3, both of these uses will require approval of a special use permit. Platting is required for such structural improvements. The existing cemetery use would continue on Lot 1 of the plat.

The plat includes an access easement through southeast corner that would connect Hamilton Drive to the undeveloped land to the south. This easement could eventually be used to provide access to this land in the future, which is controlled by a separate owner.

The plat also includes the vacant Lot 4, adjacent to Hamilton Street, owned by the City of Bismarck. There are no plans for immediate development of this lot, but the inclusion in this plat allows adjustments to the right-of-way to provide a more efficient route.

The plat includes area within the Special Flood Hazard Area (SFHA), including the floodway, through the southwest corner. There are also federally recognized wetlands. None of the floodplain or wetland areas would be disturbed or graded through the proposed development.

Required Findings of Fact (relating to land use)

Zoning Change

- The proposed zoning change is in a developed area of the community and is outside of the Future Land Use Plan in the 2014 Growth Management Plan, as amended;
- 2. The proposed zoning change is compatible with adjacent land uses and zoning;
- The City of Bismarck and/or other agencies would be able to provide necessary public services, facilities and programs to serve any development allowed by the new zoning classification at the time the property is developed;
- 4. The proposed zoning change is justified by a change in conditions since the previous

- zoning classification was established or by an error in the zoning map;
- The zoning change is in the public interest and is not solely for the benefit of a single property owner;
- The proposed zoning change is consistent with the general intent and purpose of the zoning ordinance;
- The proposed zoning change is consistent with the master plan, other adopted plans, policies and accepted planning practice; and
- 8. The proposed zoning change would not adversely affect the public health, safety, and general welfare.

Major Subdivision Final Plat

- All technical requirements for approval of a final plat have been met;
- The final plat generally conforms to the preliminary plat for the proposed subdivision that was tentatively approved by the Planning and Zoning Commission;
- The proposed subdivision generally conforms to the 2014 Fringe Area Road Master Plan, as amended;
- The City Engineer has conditionally approved the Post-Construction Stormwater Management Permit (PCSMP);
- The provision of neighborhood parks and open space is not needed because the proposed final plat is not an urban subdivision with residential zoning districts;
- The proposed subdivision plat includes sufficient easements and rights-of-way to provide for orderly development and provision of municipal services beyond the boundaries of the subdivision.
- 7. The City of Bismarck and/or other agencies would be able to provide

- necessary public services, facilities and programs to serve any development allowed by the proposed subdivision at the time the property is developed;
- 8. The proposed subdivision is located within the Special Flood Hazard Area (SFHA), also known as the 100-year floodplain. However, the subdivision is proposed to be developed according to existing ordinance requirements pertaining to development in the floodplain and therefore, the proposed development would not adversely impact water quality and/or environmentally sensitive lands,
- The proposed subdivision is consistent with the general intent and purpose of the zoning ordinance;
- The proposed subdivision is consistent with the master plan, other adopted plans, policies and accepted planning practice; and
- 11. The proposed subdivision would not adversely affect the public health, safety and general welfare.

Staff Recommendation

Based on the above findings, staff recommends approval zoning change from the A – Agricultural and MA – Industrial zoning districts to the P – Public zoning district for Lot 1, Block 1, to the RT – Residential zoning district for Lots 2 and 3, Block 1, and to the MA – Industrial zoning district for Lot 4, Block 1 and approval of the major subdivision final plat for Fairview Cemetery Addition.

Attachments

- 1. Location Map
- 2. Aerial Map
- 3. Zoning and Plan Reference Map

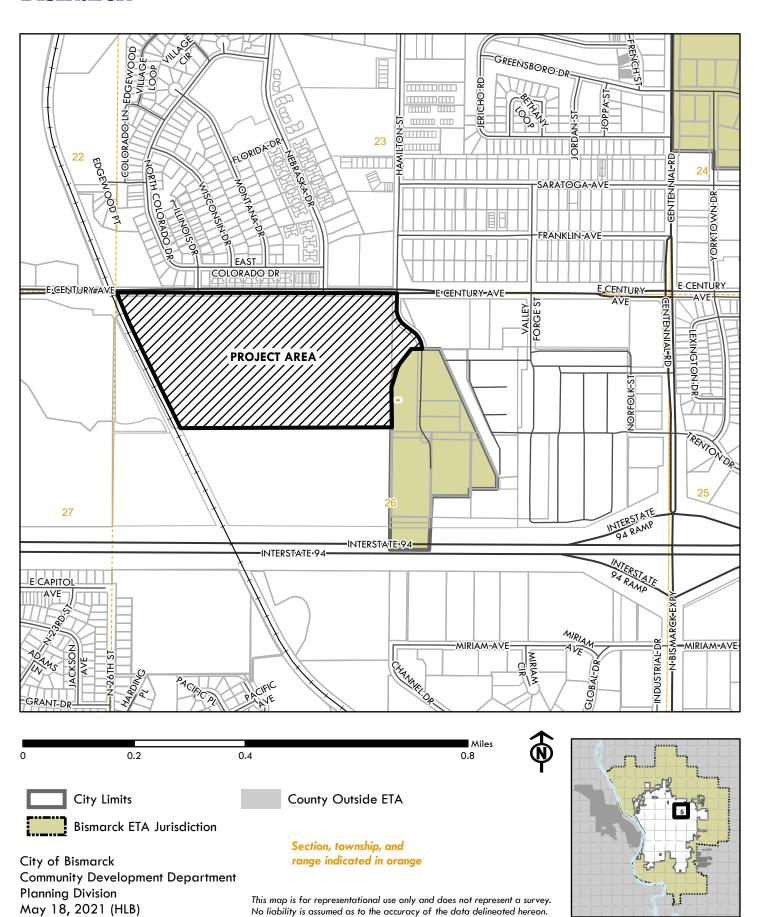
August 25, 2021

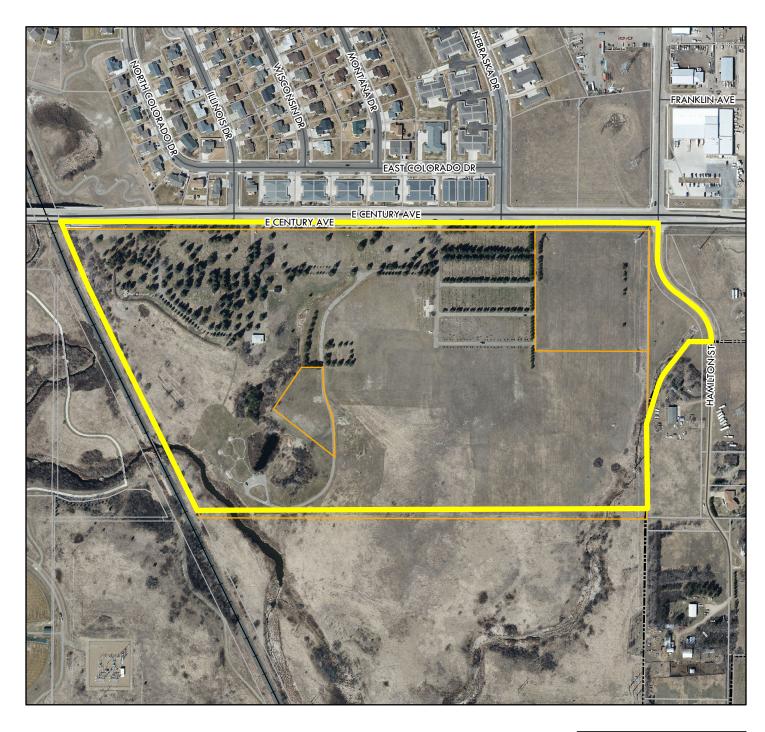
- Agenda Item # 6
 - 4. Proposed Zoning Change Map
 - 5. Final Plat

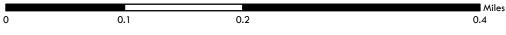
6. Preliminary Plat

Staff report prepared by: Daniel Nairn, AICP, Senior Planner

701-355-1854 | dnairn@bismarcknd.gov









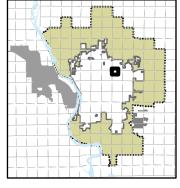


Bismarck ETA Jurisdiction

Aerial Imagery from April 2020

City of Bismarck Community Development Department Planning Division May 18, 2021 This map is for representational use only and does not represent a survey. No liability is assumed as to the accuracy of the data delineated hereon.





Zoning Districts

Agriculture RRRural Residential R5 Residential **RMH** Manufactured Home Residential **R10** Residential RMResidential Multifamily RT Residential (Offices) HM Health and Medical CA Commercial CG Commercial MA Industrial MB Industrial **PUD** Planned Unit Development DC Downtown Core DF Downtown Fringe

Future Land Use Plan

CONSRV Conservation ΒP **Business Park** C Commercial C/MU Commercial/ Mixed Use CIVIC Civic **HDR** High Density Residential Industrial LDR Low Density Residential Medium Density **MDR** Residential MDR-Medium Density /MU Residential/ Mixed Use O/MU Office/ Mixed Use RR-C Clustered Rural Residential RRStandard Rural Residential

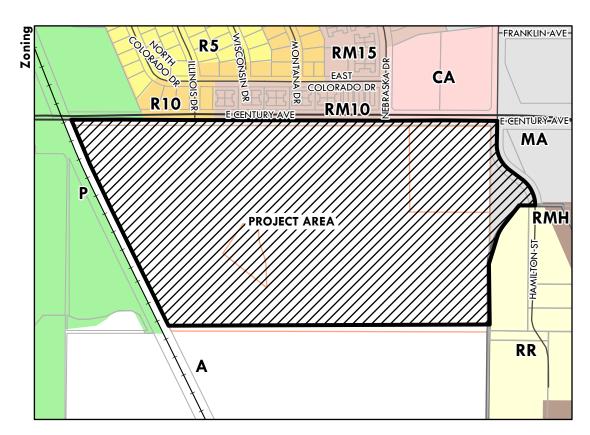
Fringe Area Road Master Plan

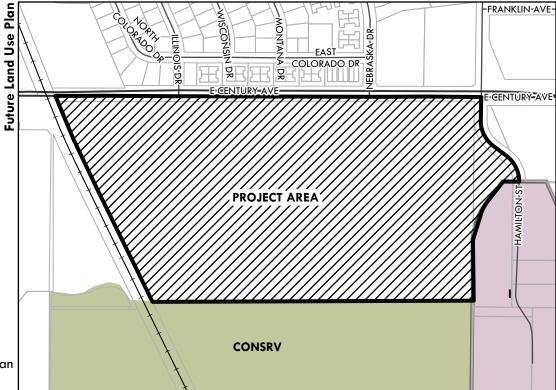
Future Arterial Road

Urban Reserve

UR

Future Collector Road





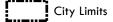
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City of Bismarck Community Development Dept. Planning Division May 18, 2021



Proposed New Zoning Map

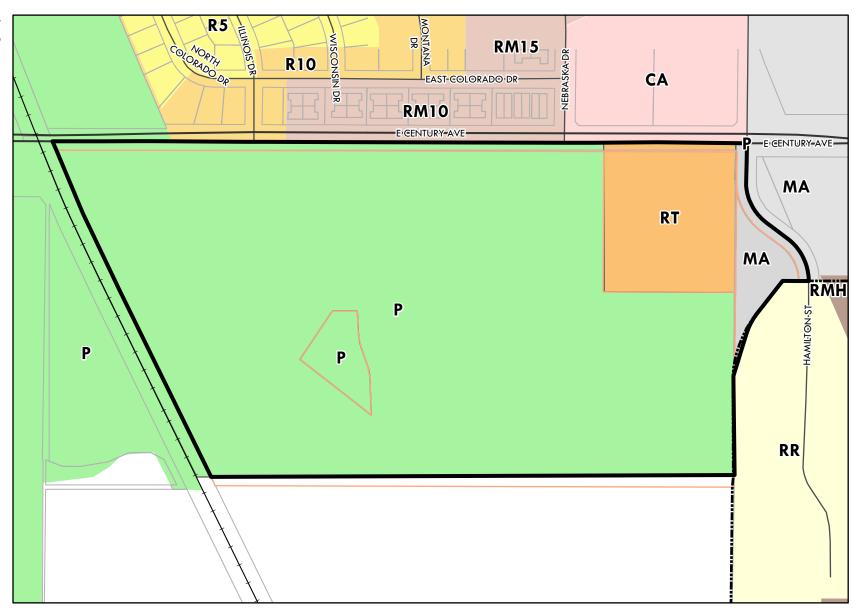
Project Area (zoning within is proposed)



Zoning Districts

Α Agriculture RRRural Residential R5 Residential **RMH** Manufactured Home Residential **R10** Residential Residential RMMultifamily RT Residential (Offices) HM Health and Medical Commercial CA CG Commercial MA Industrial Industrial MB **PUD** Planned Unit Development DC Downtown Core DF Downtown Fringe

A "C-" prior to the district indicates that special conditions would apply to the zoning district



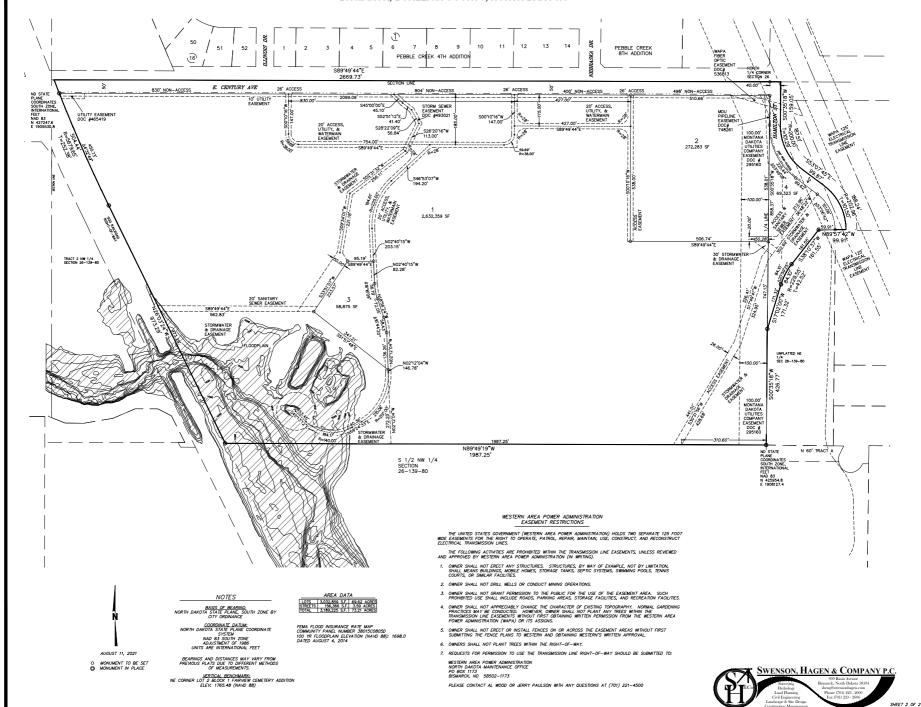
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City of Bismarck Community Development Dept. Planning Division August 24, 2021

FAIRVIEW CEMETERY ADDITION

AUDITOR'S LOT A OF THE N 1/2 OF THE NW 1/4 AND PART OF THE SOUTH HALF OF CENTURY AVENUE RIGHT OF-WAY & LOT 1 BLOCK 1 REVOLUTIONARY ADDITION AND PART OF THE WEST HALF OF HAMILTON STREET RIGHT-OF-WAY OF THE NE 1/4 OF SECTION 26 TOWNSHIP 139 NORTH, RANGE 80 WEST OF THE FIFTH PRINCIPAL MERIDIAN

BISMARCK, BURLEIGH COUNTY, NORTH DAKOTA



FAIRVIEW CEMETERY ADDITION

AUDITOR'S LOT A OF THE N 1/2 OF THE NW 1/4 AND PART OF THE SOUTH HALF OF CENTURY AVENUE RIGHT OF-WAY & LOT 1 BLOCK 1 REVOLUTIONARY ADDITION AND PART OF THE WEST HALF OF HAMILTON STREET RIGHT-OF-WAY OF THE NE 1/4 OF SECTION 26 TOWNSHIP 139 NORTH, RANGE 80 WEST OF THE FIFTH PRINCIPAL MERIDIAN

BISMARCK. BURLEIGH COUNTY. NORTH DAKOTA

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CONTAINING 73.21 ACRES, MORE OR LESS.

SURVEYOR'S CERTIFICATE

SWENSON, HAGEN & CO. P.C. 909 BASIN AVENUE BISMARCK, NORTH DAKOTA

TERRY BALTZER
PROFESSIONAL LAND SURVEYOR
N.D. REGISTRATION NO. 3595

WESTERN AREA POWER ADMINISTRATION

THE UNITED STATES COVERNMENT (WESTERN AREA POWER ADMINISTRATION) HOLDS TWO SEPARATE 125 FOOI WILL EASEWENTS FOR THE RIGHT TO OPERATE, PATROL, REPAIR, MAINTAIN, USE, CONSTRUCT, AND RECONSTRUCT ELECTRICAL TRANSMISSION LINES.

THE FOLLOWING ACTIVITIES ARE PROHIBITED WITHIN THE TRANSMISSION LINE EASEMENTS, UNLESS REVIEWED AND APPROVED BY WESTERN AREA POWER ADMINISTRATION (IN WRITING).

- OWNER SHALL NOT ERECT ANY STRUCTURES. STRUCTURES, BY WAY OF EXAMPLE, NOT BY LIMITATION, SHALL MEANS BUILDINGS, MOBILE HOMES, STORAGE TANKS, SEPTIC SYSTEMS, SWMMING POOLS, TENNIS COURTS, OR SMILLE FACULTES.
- 2. OWNER SHALL NOT DRILL WELLS OR CONDUCT MINING OPERATIONS.
- OWNER SHALL NOT GRANT PERMISSION TO THE PUBLIC FOR THE USE OF THE EASEMENT AREA. SUCH PROHIBITED USE SHALL INCLUDE ROADS, PARKING AREAS, STORAGE FACILITIES, AND RECREATION FACILITIES.
- 4. DIMES SHALL NOT APPRECIALLY CHANGE THE CHARACTER OF PLETTING TREPORTERY. MIRRAL CARDENING PRACFICES AN OF COMMUNICATION CHARGE SHALL NOT PARAL NOT THESE STRINK THE TRANSMISSION LINE EASEMANTS WITHOUT FIRST OBTAINING WRITTEN PERMISSION FROM THE MESTERN AREA FORMER ADMINISTRATION (MANY) OR ITS ASSIGNED.
- OWNER SHALL NOT ERECT OR INSTALL FENCES ON OR ACROSS THE EASEMENT AREAS WITHOUT FIRST SUBMITTING THE FENCE PLANS TO WESTERN AND OBTAINING WESTERN'S WRITTEN APPROVAL.
- 6. OWNERS SHALL NOT PLANT TREES WITHIN THE RIGHT-OF-WAY.
- 7. REQUESTS FOR PERMISSION TO USE THE TRANSMISSION LINE RIGHT-OF-WAY SHOULD BE SUBMITTED TO:

PLEASE CONTACT AL WOOD OR JERRY PAULSON WITH ANY OUESTIONS AT (701) 221-4500

APPROVAL OF CITY PLANNING COMMISSION

THE SUBDISION OF FAMO AS SHOWN ON THE PLAT HAS BEEN APPROVED BY THE PLANNING COMMISSION OF THE DAS SHOWN ON THE PLAT HAS BEEN APPROVED BY THE PLANNING COMMISSION OF THE CITY OF BISMARCK, ON THE STATE OF ROBIN HONGTA, GROWNESS OF THE CITY OF BISMARCK, AND REGULATIONS ADOPTED BY THE SAME PLANNING COMMISSION. IN WINESS WHEREO'S ARE SET THE MEDIAN AND SEALS OF THE CHARRIANN AND SECRETARY OF THE PLANNING COMMISSION OF THE CITY OF BISMARCK.

MICHAEL J. SCHWARTZ - CHAIRMAN ATTEST BEN EHRETH - SECRETARY

APPROVAL OF BOARD OF CITY COMMISSIONERS

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ATTEST KEITH J. HUNKE - CITY ADMINISTRATOR

APPROVAL OF CITY ENGINEER

I, GABRIEL J SCHELL, CITY ENGINEER OF THE CITY OF BISMARCK, NORTH DAKOTA, HEREBY APPROVE "FAIRNEW CEMETERY ADDITION", BISMARCK, BURLEICH COUNTY, NORTH DAKOTA AS SHOWN ON THE PLAT.

GABRIEL J. SCHELL CITY ENGINEER

OWNER'S CERTIFICATE & DEDICATION

NOW ALL URB BY THESE REPORTS THAT FARWEW CENTERY & THE OTY OF BISMARCK, BEING THE OWNERS

AND PROPRETURES OF THE PROPERTY SHOWN HEREON HAVE CAUSED THAT PORTION DESCRIBED HEREON TO BE

SURVEYED AND FAITED AS TAMEW CONTERTY ADMINISHMENCY, BRIEFLOW, DRIFFLOW HORTH DAKOT, AND DO

SO RE-DEDICATE STREETS AS SHOWN HEREON INCLUDING ALL SEWER, OLIVERTS, WATER AND OTHER PUBLIC UTILITY

LIKES WHETHER SHOWN HEREON OR NOT TO THE PUBLIC USE FOREIGN.

THEY ALSO DEDICATE EASEMENTS TO THE CITY OF BISMARCK TO RUN WITH THE LAND, FOR GAS, ELECTRIC, TELEPHONE OR OTHER PUBLIC UTILITIES OR SERVICES ON OR UNDER THOSE CERTAIN STRIPS OF LAND DESIGNATED HEREON AS UTILITY EASEMENT.

THEY PURPHENDING EDUCATE UNTO THE CITY OF BISMARCY "STORM WHITE AND DRAINGE ESEMENTS" TO RIN WHI THE LAND FOR THE PURPOSE OF STOMM SEER AND SUPPLACE METER PROMINGE UNDER CHEER PROPERTY OF THE PURPOSE OF COMMISSION FOR THE PURPOSE OF THE PURPOSE O

STATE OF NORTH DAKOTA) COUNTY OF BURLEIGH

ON THIS DAY OF 2021, BEFORE ME PERSONALLY APPEARED ROBERT EASTGATE OF FAIRNEW CEMETERY, KNOWN TO ME TO BE THE PERSON DESCRIBED IN AND WHO EXECUTED THE FOREGOING CERTIFICATE AND HE ACKNOWLEDGED TO ME THAT HE EXECUTED THE SAME.

STATE OF NORTH DAKOTA)

NOTARY PUBLIC BURLEIGH COUNTY, NORTH DAKOTA MY COMMISSION EXPIRES

MAYOR STEVE BAKKEN CITY OF BISMARCK
221 N. 5TH ST
BISMARCK
DISMARCK
105 N. 5TH ST
BISMARCK
107 N. 5TH ST
DISMARCK ND 58506
OWNER, LOT 4 BLOCK 1 FAIRVIEW CEMETERY ADDITION

ON THIS DAY OF 2021, BEFORE ME PERSONALLY APPEARED MAYOR STEVE BAKKEN OF THE CITY OF BISMARCK, KNOWN TO ME TO BE THE PERSON DESCRIBED IN AND WHO EXECUTED THE FOREGOING CERTIFICATE AND HE ACKNOWLEDGED TO ME THAT HE EXECUTED THE SAME.

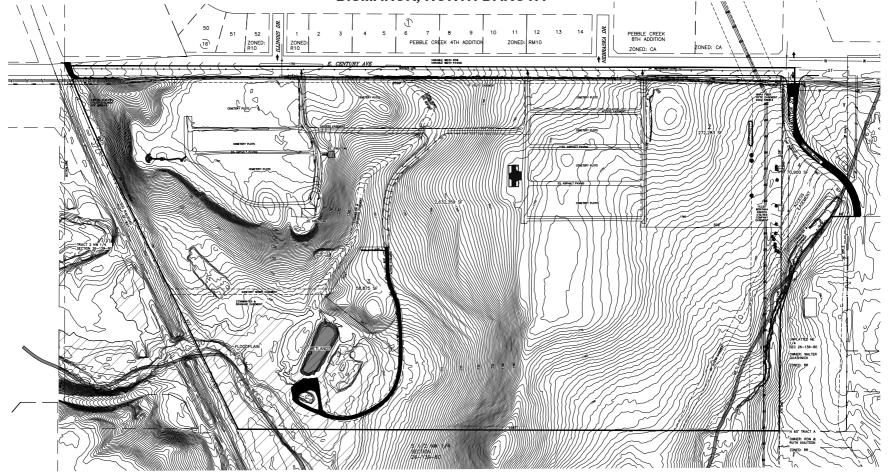
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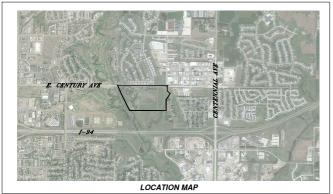


FAIRVIEW CEMETERY ADDITION

PART OF THE N 1/2 OF THE NW 1/4 & LOT 1 BLOCK 1 REVOLUTIONARY ADDITION OF SECTION 26 TOWNSHIP 139 NORTH, RANGE 80 WEST OF THE FIFTH PRINCIPAL MERIDIAN

BISMARCK, NORTH DAKOTA







73.3 ACRES EXISTING ZONING: MA PROPOSED ZONING: P/RT/MA 4 LOTS

OWNER: FAIRVIEW CEMETERY
ADDRESS: PO BOX 7151
BISMARCK, ND 58507
PHONE: 701 223 1947

PHONE: 701 223 1947

OWNER: CITY OF BISMARCK ADDRESS: 221 N. 5TH ST BISMARCK, ND 58506

100 YR FLOODPLAIN: 1698 38015C0805

38015C0805D EFFECTIVE 8/4/14









MAY 12, 2021